



MINISTRY OF DEFENCE

MOD HERITAGE REPORT 2007-2009



DEFENCE ESTATES

Delivering Estate solutions to Defence Needs

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Front Cover: Barrows at Snail Down, Salisbury Plain Defence Training Estate. The WWII tank tracks are included within the monuments' scheduling, recognising the military heritage of the site. © English Heritage

INTRODUCTION

THIS IS THE 3RD BIENNIAL CONSERVATION REPORT ON THE CONDITION OF MOD'S HISTORIC ESTATE. IT COVERS FINANCIAL YEARS 2007/08 AND 2008/09.

The report fulfils the requirement under the Government's 'Protocol for the Care of the Government Estate' and summarises the work and issues arising in the past two years and progress achieved on the MOD historic estate.



PROFILE OF THE MOD HISTORIC ESTATE

MOD'S HISTORIC ESTATE COMPRISED 797 LISTED BUILDINGS AND 737 SCHEDULED MONUMENTS¹. 37 SCHEDULED MONUMENTS ARE STRUCTURAL (I.E. NOT FIELD ARCHAEOLOGICAL MONUMENTS). THERE HAVE BEEN 14 NEW DESIGNATIONS AS LISTED BUILDINGS AND TWO AS SCHEDULED MONUMENTS DURING THE REPORTING PERIOD.

Overseas there are important MOD heritage assets including historic buildings in Gibraltar, classical remains in Cyprus and heritage features on the training estate in Germany.

A number of MOD sites are within the boundaries of ten World Heritage Sites, nine of these designated for their cultural significance.

A number of MOD sites have Registered Parks or Gardens within their boundaries. In England, these are Halton House and Gardens; Chicksands Priory; Amport House and Gardens; Minley Manor; Royal Naval Hospital, Haslar and Brislee Wood. In Scotland, Craigiehall has a registered Garden.

Areas of DM Kineton contain part of the Registered Battlefield of Edgehill (1642). It is also likely that the Battle of Otterburn (1388) site extends into the boundary of Defence Training Estate (DTE) Otterburn.

Parts of the MOD estate lie within Local Planning Authorities (LPA) designated Conservation Areas. These include: RAF Bicester; Buckley Barracks (former RAF Hullavington); Cavalry Barracks, Hounslow; HMNB Portsmouth; Haslar Peninsular, Fort Rowner Royal Clarence Yard, and Mumby Road in Gosport; RAF Kenley, and RMA Sandhurst.

It is estimated that the MOD has in the region of 10,000 entries within local government Historic Environment Records. For example on Salisbury Plain Training Area alone there are 1,640 unscheduled archaeological assets.

The MOD had 28 Building at Risk entries within the 2007 English Heritage Biennial Conservation Report

Two MOD assets have been designated by the Railway Heritage Committee. These are: 2ft-gauge "Royal" coach at MOD Eastriggs (used by Prince William of Gloucester at RAF Chilmark) and the Narrow Gauge Locomotive "WD No.1", Corsham.

¹ There are a further 333 scheduled monuments on land which MOD has a licence to train on, which whilst the Department has no management responsibility over, it does have a duty not to damage.

The Wellington Monument, Aldershot



CASE STUDY: LAKENHEATH WARRIOR

Since 1997, excavations at RAF Lakenheath, Suffolk have revealed much about past activity on the site. Each of these projects has been to record archaeological remains prior to development. Famously, one excavation discovered the remains of two horse and rider burials dating from the later 6th or early 7th centuries. These warriors had been buried with swords, spears and shields and in both cases their horses had accompanied them to the grave. Such burials are not unknown but are rare.

Following the end of development on the airfield, archaeological work has moved indoors and MOD is now funding a major programme of research, leading to the publication of the results that will not only present these two rare burials but which will also put them in context. MOD is purely fulfilling its duties as required under national planning guidance however, not every site is as significant as the horses and warriors of RAF Lakenheath. The publication of the research will coincide with a display of the bridle fittings, brooches and weapons from the graves.

Saxon bridle fitting



Saxon warrior with horse

CASE STUDY: STONEHENGE MANAGEMENT PLAN

In May 2009, the Government announced its plans for a new visitor centre for the Stonehenge World Heritage Site (WHS) to be located at Airman's Corner on the western edge of the WHS. This was a recommendation from the Stonehenge World Heritage Site Management Plan, the revision of which was launched in February 2009. The northern boundary of the Stonehenge WHS lies within Salisbury Plain Training Area and as a member of the Advisory Forum the Department has ensured that potential conflicts with the requirement for military training have been resolved whilst continuing to support the aims, objectives and management of the WHS.

Condition surveys of the MOD-owned Scheduled Monuments within the WHS are undertaken every 5 years and significant progress has been made in improving their condition following these reports; scrub has been removed and burrowing animals excluded. MOD has also agreed to bury a number of overhead cables in the WHS to reduce the visual impact. MOD's contribution to the management plan revision and its active management of its heritage assets within the boundary of the WHS has been recognised by English Heritage.



Stonehenge World Heritage Site

KEY FACTS AND FIGURES

MOD Listed Buildings and Scheduled Monuments, by grade and devolved administrations

Administration	Listed Buildings			Scheduled Monuments	
	Grade			Total	
	I or A	II* or B (Sc) or B+ (NI)	II or C (Sc) or B (NI)		
England	18	85	574	677	681
Scotland	14	42	16	72	20
N. Ireland	0	4	3	7	1
Wales	2	3	36	41	35
Total	34	134	629	797	737

Internal Departmental 'Owners' of Listed Buildings and Scheduled Monuments

Top Level Budget Holder	Listed Buildings ²	Scheduled Monuments
Royal Navy	59	4
Army	326	74
RAF	34	22
Centre	52	4
DE&S	138	15
Defence Estates	175	584
Trading Funds	0	34
Privately owned ³	4	0

² There are 803 listings of listed buildings accounted for under TLBs. This difference of 6 (803 compared to 797) is due to split TLB ownership of a number of sites.

³ A number of assets are owned by unit's mess.

MOD Main Building, listed at Grade I



KEY FACTS AND FIGURES

New Listed Building Designations during the reporting period

Building	Grade
Anti-Submarine Artillery Testing Tank, Strone Camp, Scotland	B
Admiral Duncan Figurehead, Rosyth, Scotland	C
Building 316 Hot, Cold and Ambient Building, Caerwent TA, Gwent, Wales	II
Building 317 Control Room, Caerwent TA, Gwent, Wales	II
The Avionics Building, Alconbury, England	II*
Hardened Aircraft Shelters, Alconbury, England	II*
The South Smithery (S126), HMNB Devonport, England	II*
Millwrights Shop (SO66), HMNB Devonport, England	II
Cinema, RAF Uxbridge, England	II
R30 Operations Room, RAF Neatishead, England	II
Gatehouse/walls, former Kingston Barracks, Kingston upon Thames England	II
Lime Kiln, Grove Road, Portland, England	II
North and South Staffordshire Regimental War Memorials, Whittington Barracks (2 listings), England	II

New Scheduled Monuments Designations during the reporting period

- Simulated Ship Platform at Aberporth Range, Ceredigion, Wales
- Heavy anti-aircraft battery at Magilligan Training Camp, Co Londonderry, NI

Admiral Duncan Figurehead, Rosyth, listed at Grade C



The Gatehouse, Kingston-upon-Thames, listed at Grade II



KEY FACTS AND FIGURES

MOD Disposals, with heritage interests, during the reporting period	
MOD Site	Heritage issues
RAF Coltishall	Site identified within EH Cold War Thematic Review resulting on bomb stores being scheduled. Site passed to the Home Office
Connaught Barracks	Barracks, including the scheduled Fort Burgoyne and its 2 Capponiers passed to the Homes and Communities Agency
Kirkee Barracks, Colchester	Garrison Church, Officers' Mess, Sergeants' Mess as part of Colchester Garrison PFI
St John's Abbey Wall, Colchester	Majority of wall sold to Taylor Wimpey. Remainder of wall being bought by the Officer's Mess
South Yard enclave, Devonport	The South Yard enclave containing the original Devonport market place was sold to the Homes and Communities Agency as part of community regeneration initiative
Lower Lines Brompton Barracks	The site, a scheduled monument was sold to Mid Kent College in July 2007. A new public park incorporating the Lower Lines is to be created by end 2009
RAF West Ruislip	Site sold February 2008 (Project MoDEL) and to be re-developed. Heritage features recorded as requisite by the LB of Hillingdon
Mahon House, Portadown, NI	Grade B listed building
Cultybraggan, Scotland	Listed former Prisoner of War camp sold as part of a community buy out initiative
Pembroke Docks, Wales	7 listed buildings and structures



Mural depicting Gulf War on a hangar door at former RAF Coltishall, Norfolk

KEY FACTS AND FIGURES

World Heritage Site	MOD Estate
Cornwall and West Devon Mining Landscape. Cultural WHS	RAF Portreath; RM Stonehouse (Penver Cottage); Hayle Cadet Hall; Craddock Moor and Caradon Hill , Bodmin Moor Training Camp; AFCO Redruth, Oak House and Redruth SFA, Graham Road Estate
Derwent Valley Mills. Cultural WHS	Belper ACF, Derbyshire Volunteer Estate
Edinburgh New and Old Towns. Cultural WHS	Edinburgh Castle; AFCO Edinburgh, 67-83 Shandwick Place; VA Edinburgh, Argyle House and RAuxAF Centre, Learmonth Terrace
Liverpool - Maritime Mercantile City. Cultural WHS	Walker House
The Tower Of London. Cultural WHS	Royal Guardroom and Royal Fusiliers Museum
Stonehenge, Avebury And Associated Sites. Cultural WHS	Larkhill Garrison and SFA; Larkhill SFA; Roberts Barracks and Salisbury Plain Training Area Larkhill TAC
Hadrian's Wall. Cultural WHS	DCSA Radio Anthorn; Newcastle University Air Squadron; RAF Spadeadam; Newcastle SFA (Wade Avenue); Albermarle Barracks; Eastriggs Storage Depot; Otterburn Training Area and Wark Forest, Kielder Forest Training Area
City Of Bath. Cultural WHS	Bath SFA (Cedric Road); Warminster Road; DE&S Foxhill; DE&S Ensleigh and Bath TAC
St Kilda. Natural and Cultural WHS	St Kilda Main Sites
Jurassic Coast. Natural WHS	Lulworth Camp and Training Area



Military Tattoo, Edinburgh Castle, within the Edinburgh World Heritage Site

CASE STUDY: CULTYBRAGGAN CAMP

Cultybraggan Camp, Perthshire was built during WWII initially as a labour camp for Italian Prisoners of War (POW) comprising of over 25 semi-circular Nissan huts. By 1944 it was a transit camp for German POWs but by December 1944 it was re-designated as a base camp (due to its remoteness) holding 4000 POWs. Cultybraggan became known as 'Nazi 2', one of the two maximum security camps in Britain which held a high proportion of prisoners classified as 'black', i.e. the most ardent Nazis and potential troublemakers.

Cultybraggan was disbanded as a POW camp circa May 1947. The site was subsequently used as a training centre and location for Territorial Army summer camps. Its use as a military training camp continued until 2004. In 2006 the site was designated with several huts and guards blocks listed at Grade A with the remaining huts listed at Grade B. In 2007 the site was bought by the local community through the Comrie Development Trust under the Community Right to Buy legislation as part of the Land Reform (Scotland Act) 2003. The site will now be managed and developed by the Trust for the benefit of the local community. The Department recognised the value of the site placed on it by the local community and were a proactive supportive partner within the disposals process.



Above and below: Former Prisoner of War huts



PROGRESS ON IMPLEMENTING THE DCMS PROTOCOL

MOD HAS FORMALLY ADOPTED THE DCMS PROTOCOL FOR THE CARE OF THE GOVERNMENT HISTORIC ESTATE (2003), AND CONTINUES TO MAKE PROGRESS IN FURTHER EMBEDDING THESE REQUIREMENTS WITHIN ITS MANAGEMENT PROCESSES AS SUMMARISED BELOW.



King's Troop, Royal Horse Artillery, Horse Guards Parade, Whitehall

Requirement	MOD Action
General	DCMS policy reflected in MOD's historic environment policy and strategy documents
Nominate a conservation officer	The conservation officer role sits within Defence Estates, a top level budget holder in MOD
The use of consultants and contractors with the appropriate expertise	Alongside the regular use of specialist consultants and contractors, considerable in-house expertise is available within MOD who work closely with heritage partners, especially English Heritage, to conduct condition assessments and provide advice
Commission regular surveys	MOD undertake condition assessments on a four yearly basis (quadrennial) for listed buildings and a five yearly basis (quinquennial) for scheduled monuments
Develop site-specific management guidance	MOD has in place a range of management plans including Integrated Rural Estate Management Plans, site specific Environmental Management Systems and Integrated Estate Management Plans. Conservation Management Plans and Conservation Statements are produced for sites of high heritage value where a need is identified
Implement a planned programme of repairs and maintenance	Heritage assets are identified within the sites Integrated Estate Management Plan and are accompanied by a maintenance programme
Protect Buildings at Risk	The MOD BAR Officer is in post, working to establish agreed costed plans to resolving each BAR
Safeguard historic buildings that are in course of disposal	MOD applies DCMS guidelines to inform the disposal process
Comply with the non-statutory notification procedures for Crown bodies	MOD subject to Planning Acts since June 2006. Scheduled Monument consent is obtained as required under DCLG Circular 02/06
Ensure that the design quality of any new work enhances the historic environment	Delivered through MOD Sustainability Appraisals, Design Excellence Evaluation Process (DEEP) and the Defence Related Environmental Assessment Methodology (DREAM)
Prepare biennial conservation reports	This report fulfils this commitment for the period 2007-09

CONDITION OF THE MOD HISTORIC ESTATE

THE CONDITION OF MOD'S HERITAGE ASSETS ARE ASSESSED ON A REGULAR BASIS, WITH LISTED BUILDINGS BEING ASSESSED EVERY FOUR YEARS (QUADRENNIAL) AND SCHEDULED MONUMENTS EVERY FIVE (QUINQUENNIAL). CONDITION IS REPORTED WITHIN MOD'S ANNUAL STEWARDSHIP REPORT AND ANNUAL SUSTAINABLE DEVELOPMENT REPORT AND ACTION PLAN.

In its 15th Report "The Work of Defence Estates" (2007) the House of Commons Defence Committee (HCDC) raised concerns about the Department's lack of knowledge of the condition of 77% of its listed buildings, in response the Department committed itself to establishing the condition of all its listed buildings and scheduled monuments by March 2008, this commitment was achieved.



Tank Regiment Memorial, Old War Office, Whitehall



Southwick House, Portsmouth, home of the Allied Expeditionary Force HQ during WWII

CASE STUDY: OPERATION HERITAGE

Operation Heritage was set up as a partnership between the Iraqi authorities, the British Army and British Museum to address these issues; to survey such sites of world importance as Ur and Uruk (Operation Sumeria) and then to re-establish a museum in Basra (Operation Bell) in the old Lakeside Palace of Saddam Hussein or a similar venue.

The Director of the Basra Museum has been working closely with members of the British Army (HQ 3 Division) for over a year on proposals to build this new purpose-built museum in Basra and has been on a three-month curator course at the British Museum, funded by the Department for Culture Media and Sport. Two students from Qadissiyeh University in Diwaniya, are on similar courses, funded by the same department, to gain extra understanding not only of best practice with regard to museum displays and conservation, but also in the study of Cuneiform – the script used to write such epics as Gilgamesh at the dawn of civilisation.

As part of their placement in the UK, the three Iraqi delegates visited DTE Salisbury Plain to see first hand how military training and protection of the historic environment can be managed. They were accompanied by representatives from the Middle Eastern Antiquities section of the British Museum, DCMS and English Heritage. The group examined sites from prehistory up to those of the Great War and saw management initiatives to prevent vehicle and burrowing animal damage to archaeological monuments and also methods of signage to inform the military of the presence of a site of cultural heritage importance.

In emphasising that the issues facing the management of the historic environment on our estate, the Department has shared good practice with the Iraqi authorities and through Operation Heritage, it has been able to demonstrate its commitment to heritage worldwide.

Merlin helicopter over the heritage site at Uruk



This former Saddam Hussein palace on the banks of the Shatt al-Arab waterway, is to become the home of the new archaeological museum in Basra

SCHEDULED MONUMENTS

CONDITION ASSESSMENTS OF SCHEDULED MONUMENTS ARE UNDERTAKEN EITHER BY MOD ARCHAEOLOGICAL ADVISERS OR ARCHAEOLOGICAL CONTRACTORS AND DATA IS MAINTAINED ON A CENTRAL DATABASE. AS AT 31 MARCH 2009, 79% OF MOD'S SCHEDULED MONUMENTS WERE EITHER IN "GOOD" OR "FAIR" CONDITION.

This is an increase from 73% reported in the 2007 MOD Biennial report. In 2006 17% of MOD scheduled monuments were in 'unknown' condition, by March 2009 this had been reduced to 1%. The condition of scheduled monuments on the MOD estate since 2005/06 is:

Year	Good		Fair		Poor		Unknown		Total
	No.	%	No.	%	No.	%	No.	%	
2005/06	213	29	237	33	154	21	121	17	725
2006/07	272	38	251	35	159	22	41	6	723
2007/08	343	47	217	30	120	17	42	6	722
2008/09	343	47	235	32	150	20	9	1	737

"As at 31 March 2009, 79% of MOD's scheduled monuments were either in "good" or "fair" condition. This is an increase from 73% reported in the 2007 MOD Biennial report."



Bronze-age round barrow, Silk Hill, Salisbury Plain Defence Training Estate

LISTED BUILDINGS

CONDITION ASSESSMENTS (QUADRENNIAL INSPECTIONS) FOR LISTED BUILDINGS ARE UNDERTAKEN BY SPECIALIST CONSERVATION CONSULTANTS COMMISSIONED BY MOD'S ESTATE SUPPLIERS. DURING THE REPORTING PERIOD 77 QIS WERE UNDERTAKEN. THE NUMBER OF QIS UNDERTAKEN SINCE 2003 ARE AS FOLLOWS:

Year	QIs
2003/04	33
2004/05	4
2005/06	35
2006/07	36
2007/08	50
2008/09	27

Based on data obtained from the QI reports and condition assessments undertaken by MOD's Historic Buildings Advisers 87% of the MOD listed building stock is either in good or fair condition. The condition of listed buildings on the MOD Estate, as at 31 March 2009 is as follows:

Year	Good		Fair		Poor		Unknown		Total
	No.	%	No.	%	No.	%	No.	%	
2006/07	391	50	184	24	83	11	125	16	783
2007/08	483	61	202	25	82	10	26	3	793
2008/09	489	61	206	26	87	11	15	2	797

The George and Dragon, Foulness Island, Essex listed at Grade II



Norton Manor, Taunton, Somerset listed at Grade II, home of 40 Commando Royal Marines

BUILDINGS AT RISK

THE 2005/07 EH BIENNIAL CONSERVATION REPORT RECORDS 28 MOD ENTRIES AS BUILDINGS AT RISK (BAR). BAR REGISTERS⁴, ENDORSED BY EXECUTIVE HERITAGE BODIES IN THE DEVOLVED ADMINISTRATION REPORT A FURTHER THREE MOD BUILDINGS AS BEING AT RISK (2 IN NORTHERN IRELAND AND ONE IN SCOTLAND). THESE ARE DETAILED IN ANNEX A.

As part of MODs commitment to resolve its BAR issues, a BAR Officer was appointed in August 2007. The BAR Officer's remit is to work with MODs heritage advisers, LPAs and TLBs to establish a tailored action plan to resolve each BAR. The MOD has also commissioned Oxford Archaeology to produce a number of reports on BARs which provide historic backgrounds and options for re-use. Reports have been produced on the following BARs: the Rotunda, Woolwich Common; South Smithery and Master Ropemakers House, HMNB Devonport; The Guard Rooms, Haslar, 2-8 The Parade and No 25 Store, HMNB Portsmouth; Infirmary Stables, Arborfield Garrison; Tregantle Fort, DTE Antony; Mahon House, Omagh Barracks, and St Andrews School, HMNB Clyde.

Actions have now been established for 26 BAR entries in England and reports have been passed to budget holders to support funding bids. The two English BARs not to have an action plan are the St John's Abbey Wall, Colchester, as its proposed disposal was well advanced under the Colchester PPP initiative, and former RAF Bicester, due to the size and complexity of the site, however the BAR Officer is providing support to the disposal process as required.

Significant progress has been made on a number of BARs during the reporting period and it is anticipated that 2009 EH Biennial Conservation Report will see the removal of Block Mills as a result of substantial conservation work together with an improvement in the risk category of a number of others.

Ridgemark Farmhouse, Shoeburyness, Essex



"Actions have now been established for 26 BAR entries in England and reports have been passed to budget holders to support funding bids"

⁴The Buildings at Risk Register for Scotland is maintained by Scottish Civic Trust on behalf of Historic Scotland and The Buildings at Risk Northern Ireland is commissioned by the NI Environment Agency, compiled the Ulster Architectural Heritage Society.

BUILDINGS AT RISK

Conservation works and other initiatives are progressing on a number of other BARs which will show an improvement in their risk category and the eventual removal from the report. These sites include: Hangars 2&3 RAF Scampton, Tregantle Fort, DTE Antony, Dymchurch Redoubt, Hythe Ranges. A progress summary for each BAR is provided at Annex A.

Block Mills in HMNB Portsmouth will be removed from the BAR register this year following a programme of extensive and high quality repairs & rebuilding. The quality of this work was recognised through the receipt of a Georgian Group Architectural Award for the "Restoration of a Georgian building in an urban setting"
<http://www.georgiangroup.org.uk>

In the devolved administrations, the Department is working with Historic Scotland and Argyle and Bute LPA to establish a solution for St Andrew's School, Shandon, HMNB Clyde. In Northern Ireland, Mahon House has been sold and 1 Mill Road, Bessbrook, a new entry in this reporting period, is programmed for disposal in financial year 2009/10.

As part of its commitment to improve the condition of the estate, MOD has been working with EH to identify and assess other historic buildings which may be potentially at risk so that remedial action can be undertaken. As a result of this initiative a number of assets have been identified and it is anticipated that there will be additional entries in the 2009 Biennial Report.

HANGAR 1: BEFORE, DURING AND AFTER IMAGES

BEFORE



DURING



AFTER



Hangar at RAF Scampton



CASE STUDY: RESTORATION OF BLOCK MILLS

The Block Mills, in Portsmouth Naval Base, is one of the MOD's most important buildings. Its importance lies in the fact that it was the home to one of the world's first mechanised production lines, making wooden blocks for ships rigging. It also housed the Navy's first steam engine. It was started in 1802 by the then Inspector-General of Naval Works Brigadier General Sir Samuel Bentham and the production line was designed by Marc Brunel, the father of Isambard Kingdom Brunel. Today, its importance is recognised by being both a Grade I listed building, and also a Scheduled Monument.

The Block Mills has had a long and chequered history. It was already famous in the early 19th century and was one of the last buildings visited by Admiral Nelson before the Battle of Trafalgar. It remained in continuous use by the MOD until the 1960s (despite the north range being bombed in World War II) and then fell into disuse. It remained empty and became a Building At Risk on the English Heritage 'At Risk' register. In 2006 MOD and English Heritage liaised to conserve the building. The final project, which included completely re-designing and re-building the roof of the north range, was finished in 2008. The work was carried out to such a high standard that it won the Georgian Group Architectural Award in August 2008 in the category 'Restoration of a Georgian Building in an urban setting'. The Block Mills Renovations Project Team also won a Certificate of Commendation from General Sir Kevin O'Donoghue, the Chief of Defence Materiel in recognition of their work.

Now the restoration of the Block Mills is complete it will be removed as an entry in the English Heritage Biennial Conservation Report and is in use as a store for the rigging of Nelson's flagship, HMS Victory - a fitting use for such a fine Georgian building.



Block Mills, Portsmouth Naval Base, a scheduled monument and Grade I listed

CASE STUDY: WATCHKEEPER

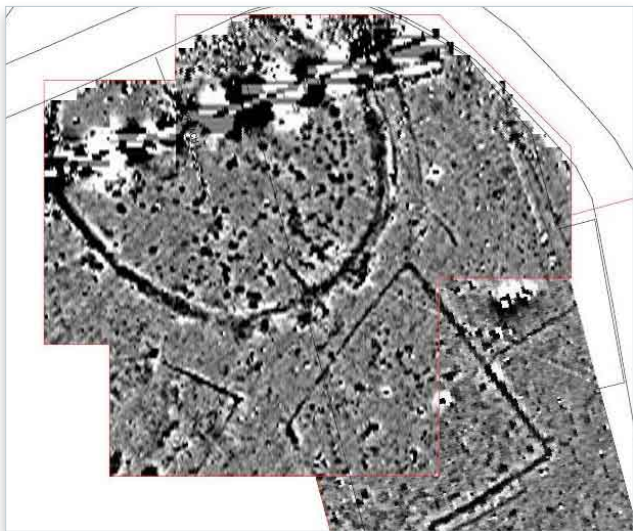
The historic airfield at Upavon on Salisbury Plain, Wiltshire was identified as the preferred location for the operation of the new of the Unmanned Aerial Vehicle (UAV) - 'Watchkeeper'. As part of the planning process, the Department was committed to establish the extent of cultural heritage deposits on the site. The project team procured an archaeological company to undertake a geophysical survey and archaeological trial trenches over the proposed runway route.

In October 2007, the work concluded that proposed development would impinge upon a previously unknown Iron Age and Roman settlement including a 100m diameter Early Iron Age enclosure (c600BC). As a mitigating action, the alignment of proposed runway and supporting development was altered to avoid damaging the archaeology. The scheme design now incorporates archaeological protection whilst at the same time enabling delivery of military capability.

Watchkeeper UAV



Excavation of section through iron-age enclosure ditch

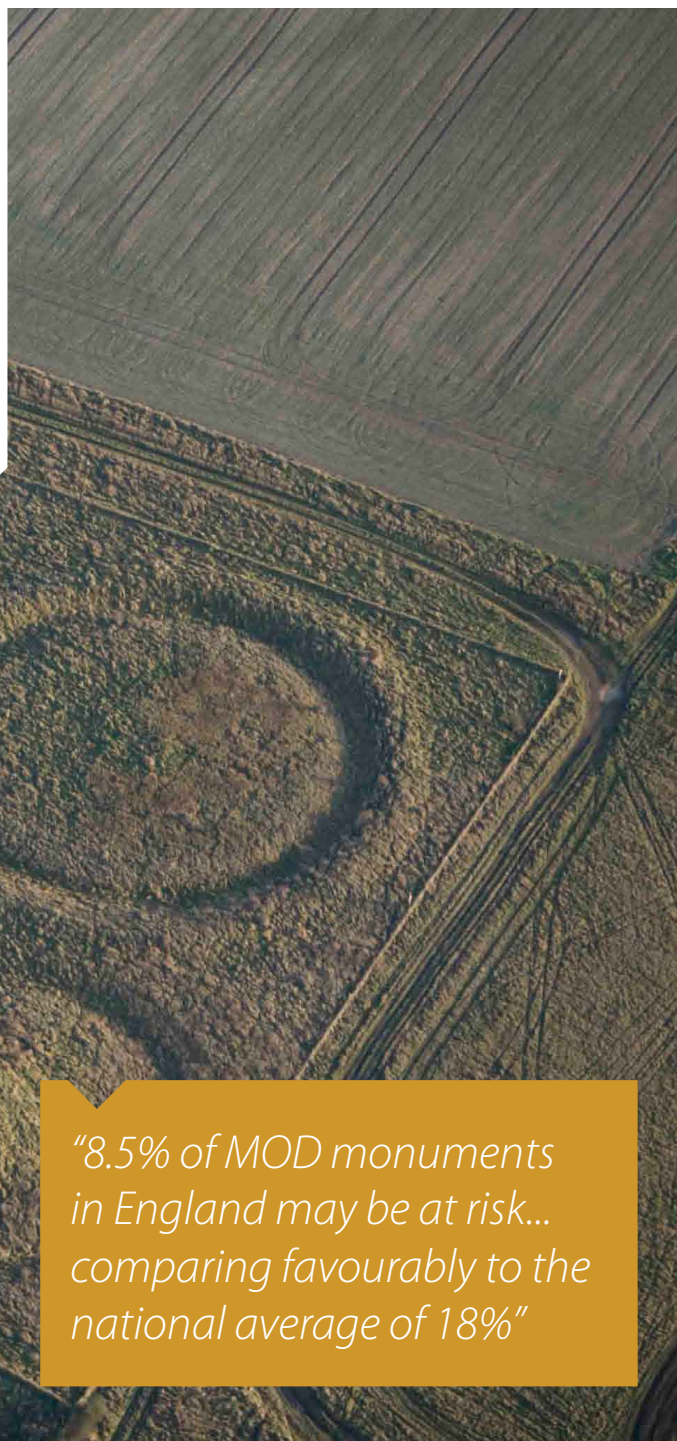


Magnetometer survey of iron-age circular enclosure and roman settlement

HERITAGE AT RISK

WORKING WITH ENGLISH HERITAGE ON ITS WIDER HERITAGE AT RISK INITIATIVE, MONUMENTS THAT MIGHT BE CONSIDERED AT RISK ON THE ESTATE HAVE BEEN IDENTIFIED FOR PUBLICATION IN A MONUMENTS AT RISK SECTION OF THE 2009 HERITAGE AT RISK REGISTER.

It is understood approximately 60 MOD monuments will be included, 8.5% of the MOD scheduled monuments in England. This compares favourably to the national average of 18%. The monuments will be included in the next EH Biennial Conservation Report.

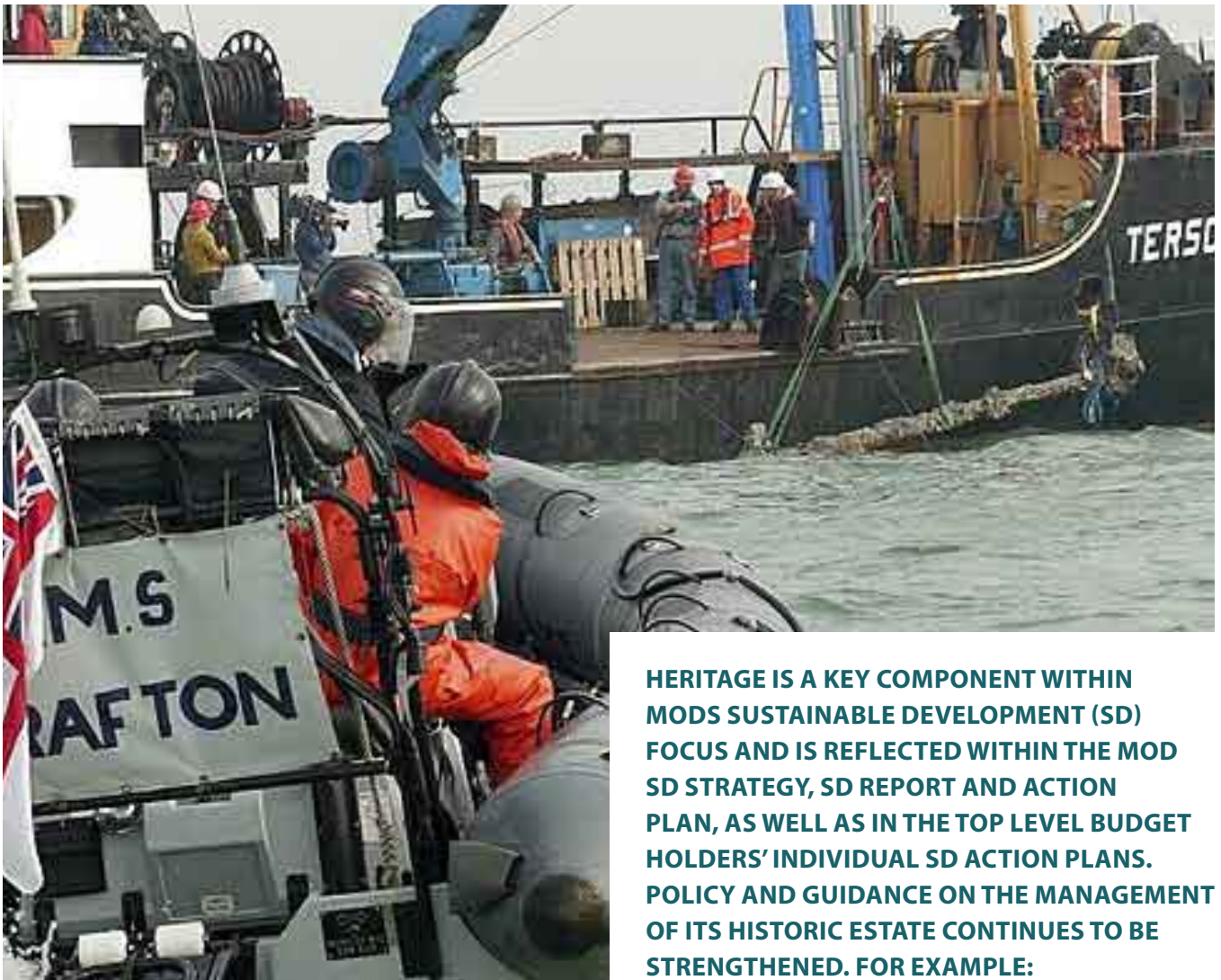


"8.5% of MOD monuments in England may be at risk... comparing favourably to the national average of 18%"

Bronze-age barrow cemetery at Everleigh, Salisbury Plain Defence Training Estate

STRATEGY & POLICY

Raising of the Mary Rose anchor



HERITAGE IS A KEY COMPONENT WITHIN MODS SUSTAINABLE DEVELOPMENT (SD) FOCUS AND IS REFLECTED WITHIN THE MOD SD STRATEGY, SD REPORT AND ACTION PLAN, AS WELL AS IN THE TOP LEVEL BUDGET HOLDERS' INDIVIDUAL SD ACTION PLANS. POLICY AND GUIDANCE ON THE MANAGEMENT OF ITS HISTORIC ESTATE CONTINUES TO BE STRENGTHENED. FOR EXAMPLE:

- A heritage portal has been established on the intranet providing a one-stop-shop for policy and guidance on heritage management.
- A number of training events have been conducted to raise awareness and provide practical advice on heritage management.
- Historic environment is included within the set of SD functional competencies.
- Inclusion of two heritage Key Performance Indicators as part of the Departments suite of SD KPIs (BAR performance and condition of listed buildings and scheduled monuments).
- Working with EH, a more detailed assessment methodology has been developed to better track improvement actions and works across all MODs BAR, as well as better assess risk.

MANAGEMENT PROCESSES

HERITAGE MANAGEMENT IS NOW CONSIDERED TO BE BUSINESS AS USUAL WITHIN THE ESTATE STEWARDSHIP FUNCTION, AND HAS SUCCESSFULLY BEEN INTEGRATED INTO ALL OF MOD'S ESTATE PROCESSES AND PROCEDURES. THE EXTENT OF THIS WORK IS ILLUSTRATED BELOW:

a. During the reporting period heritage assets (listed buildings, scheduled monuments and buildings at risk) have been included within a revised version of the Integrated Estate Management Plan (IEMP) template. IEMPs allow for condition of heritage assets to be recorded and monitored.

b. Integrated Rural Management Plans (IRMPs), which have a historic environment component, continue to be rolled out across the rural estate in the UK and overseas. IRMPs identify the historic assets on site and provide a positive framework for management and safeguards against potentially damaging activity. Each plan is updated annually and reviewed on a quinquennial basis. IRMPs produced or in production during the reporting period were:

Cape Wrath Training Area; RAF West Freugh; Fort George; Caerwent Training Area; Salisbury Plain Training Area; RAF Holbeach bombing range; Wainfleet bombing ranges; RAF Donna Nook bombing range; RAF Tain bombing range; Ripon Parks Training Area; Leek & Upper Hulme Training Area; Bovington Camp Training Area; Lulworth Camp Training Area; Dartmoor Training Area; Langport Training Area; Royal Naval Air Station Yeovilton; Yardley Chase Training Area; Thorney Island and Akrotiri, Episkopi, Dhekelia.

c. A number of Conservation Management Plans and Conservation Statements have been or were in the process of being developed during the reporting period. These management plans will inform the management of the buildings and any proposed change on the site. The sites covered were:

Block Mills, HMNB Portsmouth; Haslar Hospital including buildings, archaeology and burial site; Britannia Royal Naval College; RM Stonehouse; Stainton Barn, Catterick; Halton House; Royal Citadel, Plymouth; Fortifications at Mumby Road and Infirmary Stables, Arborfield Garrison.

Royal Marine Barracks, Stonehouse, Plymouth
Conservation Management Plan *Draft*
Prepared for Navy Command
April 2009



Stonehouse Barracks Conservation Management Plan

MANAGEMENT PROCESSES

- d. Within the planning system and under requirements set out within Planning Policy Guidance 16 and 15 (and equivalents within the devolved administrations), MOD estate projects are often required to undertake a heritage assessment. Whilst this is often a stipulation of planning permission, MOD projects undertake heritage assessment early in the project process as this reduces potential risk and additional expenditure. The following heritage assessments have been undertaken during the reporting period:

Haslar Hospital, Gosport; Woolwich Common; Corsham Tunnels; RAF Brize Norton; RAF Wyton; RAF Northolt; Tregantle Fort; Upavon (as part of Watchkeeper Project, see case study); RNAS Yeovilton; Salisbury Plain (Eastern Infrastructure Project, Tidworth redevelopment).

- e. Depending on their size and level of potential impact, MOD estate projects are required to undertake one or a number of sustainability or environmental appraisals which consider historic environment issues. These appraisals include:

Strategic Environmental Assessment (SEA); Environmental Impact Assessment (EIA); Sustainability Appraisal (SA); Defence Related Environmental Assessment Methodology (DREAM); Design Excellence Evaluation Process (DEEP); and Archaeological Assessments.

- f. The Department follows the DCMS guidance for Government Departments on The Disposal of Historic Buildings (1999). The historic estate advisers have visibility of all potential departmental disposals of land and property and flag up at an early stage potential heritage issues. All disposals undergo a sustainability appraisal which considers heritage issues.
- g. An Enquiry by Design initiative was undertaken at Haslar Hospital, facilitated by the Prince's Regeneration Trust. A wide range of internal and external stakeholders took part in the three day process which aimed to inform a master plan for the site as part of the disposal process.



Old War Office, Whitehall

ETHOS AND HERITAGE

MOD ESTATE ASSETS CAN SUPPORT THE ETHOS AND HERITAGE OF THE SERVICES. PROGRESS HAS BEEN MADE IN IDENTIFYING THESE ASSETS E.G. THROUGH ESTATE SURVEYS AND IN ENSURING THEY ARE CONSIDERED AS PART OF ESTATE MANAGEMENT.

For example, Army heritage is being taken into account in the design of the new Army headquarters and establishing a pan-MOD approach to designation requests. A significant number of Service museums are lodgers on the MOD estate and the Department is working to provide security of tenure which will support any external funding bids.

Lancaster Bomber from the Battle of Britain Memorial Flight, flying over the Derwent Dam to commemorate the famous Dambuster raid



Trooping the Colour

To promote best practice, the Joint Casualty and Compassionate Centre now requires archaeological standards to be adhered to within the licence conditions for groups to excavate historic crashed aircraft. During the reporting period 46 licences were issued.

CASE STUDY: 11 GROUP OPERATIONS ROOM, RAF UXBRIDGE

The WW2 11 Group Operations Room, RAF Uxbridge is a force development asset for the RAF and numerous Service visitors are provided with tours as part of staff rides, command and staff training and other visits.

As part of RAF Uxbridge's engagement strategy, significant numbers of VIP visitors, schoolchildren and youth groups and members of the general public with an affiliation with the RAF and/or the Ops Rm are provided with guided tours of the Ops Rm, on request. In the period May 2007 to May 2009, 732 schoolchildren/scouts, 1059 members of cadet organizations and 4437 other members of the 'public' were given guided tours of the installation. These visits took place in fairly small groups (normally between around 10 and 40) on numerous occasions throughout the time period.

The 'members of the public' who visit generally fall into three broad groups: veterans and veteran associations; air minded professionals and enthusiasts; and civic dignitaries or VIPs. In respect of these three sub-groups, significant visitors over the period in question include: Veterans: Royal British Legion, Home Guard Club, Suez Veterans Association etc. Air-Minded: BA flying club, Croydon Airport Society, Martin-Baker Ltd, Royal Aeronautical Society, Duxford Friends, Historic Aircraft Association etc. Civic Dignitaries and VIPs: Company of Haberdashers, approx 20 Mayors of London Boroughs, Yeoman Warders, and CE of English Heritage.



Above right and above: Operations Room, RAF Uxbridge

CASE STUDY: FARMERS BRIEFING PACKS

The farmers briefing packs were first rolled out on the Otterburn Ranges as a means of informing the 31 tenants of the archaeological and cultural heritage sites on their landholding. The tenants who work the land for their livelihood have an intimate knowledge of the fields, the moorland and the fells and are often the people most familiar with the archaeological earthworks or historic buildings on their landholding. However, they may be less confident on what is required to ensure that these sites are not accidentally damaged or even, in the case of scheduled monuments or listed buildings, that they are not inadvertently breaking the law.

Each briefing pack contains a map, an aerial photograph and table which show the type of archaeological sites and their distribution over the tenancy together with a brief discussion on the development of the landscape from prehistoric times to the present day. Where possible, old maps have been located which depict the development of the farm buildings from the 19th century to the present day. The final section is entitled "But What Can I Do About It?....:" and provides a checklist of farm working practices which will have a beneficial or negative impact on fragile archaeological remains.

The advice ranges from relatively simple measures such as positioning stock feeding stations away from archaeological sites to prevent disturbance or poaching of the ground to liaising with Estate Advisors and Environmental Advisory Services specialists who will be able to offer advice on how best to protect and preserve a monument. The briefing packs are also useful for identifying archaeological sites within the boundary of a farm stewardship application, thereby helping to safeguard the monuments and bring in money to the tenants.

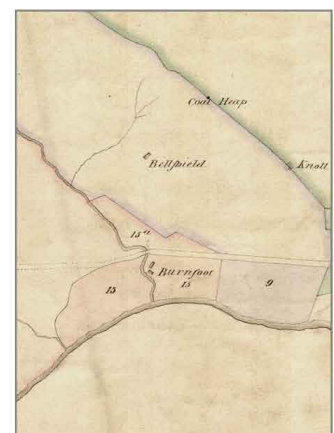
Briefing packs have been completed for the Otterburn Ranges and are almost finished for the tenants on the Kirkcudbright Training Area.



Apache helicopter over Otterburn Defence Training Estate

Farmers information pack

The Archaeology and Historic Environment of Otterburn Army Training Area



Bellshiel Farm: Farmers Information Pack

STAKEHOLDER ENGAGEMENT AND PUBLIC ACCESS

MOD CONTINUES TO ENGAGE WITH ITS HERITAGE PARTNERS BOTH ON OPERATIONAL AND POLICY ISSUES THROUGH A NUMBER OF FORUMS. THESE RANGE FROM MINISTERIAL LEVEL (MINISTERIAL ADVISORY GROUP ON ESTATE SUSTAINABILITY) TO AREA LEVEL E.G. THE PORTSMOUTH AND PLYMOUTH WORKING GROUP.

The pan-TLB Historic Estate Working Group considers higher level policy and strategy issues. MOD Services also have their own heritage committees or steering groups, chaired at a senior level which consider estate related heritage as part of their remit. Heritage is also considered within the respective sustainable development teams and committees.



Educational visit to the Inscribed Stone, Salisbury Plain Defence Training Estate

The Department has a policy in favour of public access to its historic estate. Access is managed at site level and is balanced against operational issues such as security and available resources. Access is often included within community engagement initiatives organised at the site. Examples of public access to historic buildings include:

- RM Stonehouse - Civilian staff run historical walking tours two afternoons a week.
- Britannia Royal Naval College – the College conducts at least two escorted tours one afternoon a week and at weekends. Tours are advertised in the local Tourist Information Centre, local coach companies, tour operators and cruise ships.
- RM Citadel - two visits are run a week in the summer when security can be spared for escorting duties.
- RAF College, Cranwell - RAF staff conduct organized tours of the College with 1,907 visitors in 2007, 3,135 visitors in 2008 and over a 1000 visitors by May 2009. Veterans' Tours were also established in 2008.
- RAF Halton - Both internal and external tours are conducted of the Officers Mess with over 60 conducted since 2008. Visitors can also visit the Trenchard Museum part of the Recruit Training Squadron site, by request. In excess of 5,000 visit the museum a year and least 1,000 also visited the St George's Stained Glass Window and Apprentice Tribute. 200-300 people visit the Polish Memorial.
- RAF Waddington has a Heritage Centre, containing historical records, documents, items and displays. The Heritage Centre is often visited as part of formal visits to the Station by a wide-selection of personnel including Veteran's organisations, local schools and local dignitaries, councillors etc.

STAKEHOLDER ENGAGEMENT AND PUBLIC ACCESS

MOD sites are encouraged to engage within the European Heritage Open Days initiative. A number of MOD sites participated in the reporting period. These include: Royal Armouries, Fort Nelson; Okehampton Battle Camp; Salisbury Plain Training Area; Institute of Naval Medicine; Royal Hospital Haslar; HMS Excellent (Whale Island); HMS Sultan; Royal Air Force College, Cranwell; RAF Halton, Officers' mess; Naval Base Open Days, Devonport and Frimley Park Manor House.

A number of public events are held on MOD establishments that often have historic interest. These range from one off events such as the Open Day to view the Type 45 Destroyer at HMNB Portsmouth to regular events such as airshows. For example:

- "Meet Your Navy" event takes place at HMNB Devonport in September
- Beat the Retreat, Whale Island
- RAF Leuchars Battle of Britain Airshow. The RAF celebrated its 90th Anniversary on 1 April 2008 and the RAF Leuchars Airshow helped to celebrate this milestone. The show was attended by approx 43,000 people.
- RAF Halton Officers Mess hosted the Great British Menu banquet in June 2009 welcoming home service personnel returning from Iraq and Afghanistan. The banquet was prepared by the winners of the Great British Menu Television Programme.

MOD also works with local authorities and recreational bodies to maximise recreational enjoyment of its rural estate and by giving access to many historic landscapes (e.g. Otterburn Training Area), 600 scheduled monuments, buildings and other heritage features. Information is available through the MOD access website www.access.mod.uk

Meet Your Navy event, Devonport Naval Base



CASE STUDY: HERITAGE SANCTUARY AWARD

The winner of 2008 award was a joint initiative between DE, the Army, Buford Conservation Group, the local Scouts groups and volunteers from New Zealand to clean and restore the Bulford Chalk Kiwi. The project inaugurated an annual re-scour of the site which takes place on ANZAC Day (25th April). The winner of the 2009 Award is the Restoration of Hangar 1 at RAF Scampton, Babcock DynCorp, in partnership with Defence Estates have restored this hanger on the iconic WWII airfield back into its former glory. Work is also underway to restore the three other C Type hangars at RAF Scampton. The project has been conducted under the guidance of English Heritage and West Lindsey District Council.

2009 Sanctuary Award Winners



2008 Sanctuary Award Winners



Restoration of the Bulford Chalk Kiwi

CONCLUSION

MOD CONTINUES TO BUILD ON THE PROGRESS PREVIOUSLY REPORTED AND IS CONSIDERED TO BE AN EXEMPLAR OF BEST PRACTICE IN MANY AREAS. INCREASED AWARENESS OF HERITAGE ISSUES AND THEIR VALUE TO THE DEPARTMENT MEANS THEY ARE NOW ROUTINELY CONSIDERED AT AN EARLY STAGE IN THE ESTATE MANAGEMENT DECISION MAKING PROCESS. THE DCMS PROTOCOL IS NOW EMBEDDED WITHIN THE MODS ESTATE MANAGEMENT BUSINESS.

Condition baselines are now established for all scheduled monuments and listed buildings providing a platform to monitor future condition and allowing the integration of condition improvement within estate initiatives.

There are still many challenges ahead in the management of heritage issues. Further work needs to be undertaken to identify non-designated heritage assets of importance to the Services and to ensure their management is embedded into estate processes. A number of defence initiatives are underway with estate implications and these have the potential to impact on heritage assets. They include the Maritime Change Programme and the Defence Training Review. These initiatives may require the careful disposal of a number of heritage assets and the sensitive redevelopment of the remaining estate.



ANNEX A

PROGRESS REPORT ON MOD BUILDINGS AT RISK IN ENGLAND & DEVOLVED ADMINISTRATIONS

ENGLISH HERITAGE CATEGORIES OF BUILDING AT RISK:

- a. English Heritage Categories of Building at Risk:
- b. Immediate risk of further rapid deterioration or loss of fabric: no solution agreed.
- c. Immediate risk of further rapid deterioration of loss of fabric: solution agreed but not yet implemented.
- d. Slow decay; no solution agreed.
- e. Slow decay; solution agreed but not yet implemented.
- f. Under repair or in fair to good repair, but no user identified; or under threat of vacancy with no obvious new user (applicable only to buildings capable of beneficial use).
- g. Repair scheme in progress and (where applicable) end use or user identified; functionally redundant buildings with new use agreed but not yet implemented.

Progress on MOD buildings at risk reported in 2005/07 English Heritage Biennial Conservation Report

	County	Grade	TLB	BAR Category	Progress from April 2005 to March 2007
Church of St George Woolwich Garrison	Greater London	Grade II	Land Forces	C	Ongoing liaison with stakeholders
The Rotunda Woolwich Common	Greater London	Grade II*	Land Forces	C	Oxford Archaeology BAR report produced. Ongoing liaison with Land Forces regarding future use following the Firepower Museum's move out of the Rotunda in January 2010
Chatham Lines Brompton Barracks	Kent	SM	Land Forces	C	Archaeological report undertaken and BAR action plan agreed. Ongoing maintenance works. Linked into Great Lines Park and World Heritage Site initiative. Now managed via the Holdfast PPP
St John's Abbey Wall Colchester	Essex		Land Forces		New Entry. Site has been disposed as part of Colchester PPP initiative, no longer in MOD ownership
Infirmery Stables Arborfield Garrison	Berkshire	SM	Air	A	Oxford Archaeology BAR reporting undertaken. BAR action plan agreed by EH and the LPA. Additional survey undertaken to inform tender action for weatherproof works.
Garden Summerhouse at Halton House RAF Halton	Buckinghamshire	Grade II*	Air	A	Extensive liaison with EH & LPA, archaeological recording undertaken. A scheme design by conservation architect being procured

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PROGRESS REPORT ON MOD BUILDINGS AT RISK IN ENGLAND & DEVOLVED ADMINISTRATIONS

Progress on MOD buildings at risk reported in 2005/07 English Heritage Biennial Conservation Report					
	County	Grade	TLB	BAR Category	Progress from April 2005 to March 2007
Hangars 2&3 RAF Scampton	Lincolnshire	Grade II	Air		New Entry. Extensive works undertaken on the external envelopes of both hangars. Works scheduled to be completed ready for removal from BAR Register by 2010/11
The South Smithery HMNB Devonport	Devon	Grade II*	DE&S	A	Oxford Archaeology BAR report produced. Site inspections undertaken, order of cost and actions have been agreed with EH and provided to TLB for action
South Saw Mills HMNB Devonport	Devon	Grade II*	DE&S	E	Site inspections undertaken, order of cost and actions have been agreed with EH and provided to Naval Base for action
Master Ropemaker's House Turncock's Residence HMNB Devonport	Devon	Grade II	DE&S	C	Oxford Archaeology BAR report produced. Site inspections undertaken, order of cost and actions have been agreed with EH and provided to Naval Base for budgeting and action
Fort Elson DMC Gosport	Hampshire	SM	DE&S	C	Site visits have been undertaken with EH and also to determine potential biodiversity issues. Funding minor work to allow access has been agreed which will allow for the development of a management plan
Fortifications north of Mumby Road OFD Gosport	Hampshire	SM	DE&S	C	Initial site investigations have been undertaken and the full extent of the scheduled structure established. Recording of the site has taken place. This together with scrub clearance scheduled for July 2009 should facilitate its removal from the BAR Register
Iron and Brass Foundry (No 35 Store) HMNB Portsmouth	Hampshire	Grade II*	DE&S	C	BAR site investigations have been made and initial recommendations passed to the Naval Base for action. Building in partial use but the areas not in use suffer from rainwater ingress
Number 6 dock HMNB Portsmouth	Hampshire	Grade I and SM	DE&S	C	Various Naval base initiatives are in discussion with EH regarding the gates and drainage of the dock

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PROGRESS REPORT ON MOD BUILDINGS AT RISK IN ENGLAND & DEVOLVED ADMINISTRATIONS

Progress on MOD buildings at risk reported in 2005/07 English Heritage Biennial Conservation Report					
	County	Grade	TLB	BAR Category	Progress from April 2005 to March 2007
The Block Mills HMNB Portsmouth	Hampshire	Grade I and SM	DE&S	E	Repair and restoration works are complete. A conservation management plan is now in place and the building has been removed from the BAR Register
No 25 Store HMNB Portsmouth	Hampshire	Grade II*	DE&S	C	Initial investigations have revealed issues with the rain water system and rain water ingress. Recommendations passed to the Naval Base for action. Asbestos issues preclude further internal actions
2-8 The Parade HMNB Portsmouth	Hampshire	Grade II*	DE&S	C	Issues regarding roof leaks and rainwater ingress and recommendations have been passed to the Naval Base for action
Guardrooms (Bldgs 85 & 139) Haslar Gunboat Yard, Gosport.	Hampshire	SM	Centre	C	Oxford Archaeology BAR report produced. BAR action plan agreed and detailed order of cost undertaken. A further report has been produced by external consultants
Buildings 165 and 166 and Buildings 22, 24 and 25 Dunkeswell Airfield	Devon	Grade II	DE	C	Both BARs linked into the disposal of the site. BAR action plans for wind and weatherproof works has been drawn up and agreed with EH and the LPA
Sutton's Manor House DTEG, Shoeburyness	Essex	Grade II*	DE	C	Site meetings have been undertaken and BAR action plans agreed with DE, EH and LPA and issued for action
Ridgemarsh Farmhouse and Quay Farmhouse DTEG, Shoeburyness	Essex	Grade II	DE	C	Site meetings have been undertaken and BAR action plans agreed with DE, EH and LPA and issued for action
Tregantle Fort, The Keep DTE Antony Training Area	Cornwall	Grade II and SM	DE	D	BAR report produced by DE and issued. BAR action plan developed and agreed with EH and site. First phase of window replacement has been completed to a high standard
Scraesdon Fort DTE Antony Training Area	Cornwall	Grade II and SM	DE	F	BAR action plan developed and agreed with EH and site. Ongoing support and liaison regarding inadequate delivery of the main fort door refurbishment. Moat drainage is currently underway & due to be completed in 2009

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PROGRESS REPORT ON MOD BUILDINGS AT RISK IN ENGLAND & DEVOLVED ADMINISTRATIONS

Progress on MOD buildings at risk reported in 2005/07 English Heritage Biennial Conservation Report					
	County	Grade	TLB	BAR Category	Progress from April 2005 to March 2007
Dymchurch Redoubt DTE Hythe Ranges	Kent	SM	DE	D	BAR action plan developed and agreed with EH and site. First phase of asphaltting of the tereplien in 2008/09 with the next phase due to begin during 2009/10
RAF Bicester 14 listed entries	Oxfordshire	Grade II	DE	A, C and E	This site is in disposal and additional funds have been secured for weatherproof works
Cambridge Military Hospital, Aldershot	Hampshire	Grade II	DE	C	In disposal and linked to the Aldershot Urban Extension project

PROGRESS ON MOD BUILDINGS AT RISK IN THE DEVOLVED ADMINISTRATIONS					
	County	Grade	TLB	BAR Category	Progress from April 2005 to March 2007
Mahon House Omagh Barracks, Portadown, Northern Ireland	County Armagh	Grade B+	Land Forces	C	Oxford Archaeology BAR report undertaken. Building disposed of in reporting period
1 Mill Road Bessbrook, Northern Ireland	County Armagh	Grade B	Land Forces	B	A new entry on the NI BAR Register during reporting period. Due for disposal in 2009/10
St. Andrew's School HMNB Clyde Scotland	Argyll and Bute	Grade B	DE&S	A	Oxford Archaeology BAR report undertaken. Discussions taking place with LPA & Historic Scotland to agree future strategy for site

REFERENCES

The MOD Estate Strategy In Trust and On Trust 2006 www.mod.uk/defenceestates

MOD Heritage Strategic Statement 2009 www.mod.uk/defenceestates

MOD Sustainable Development Strategy www.mod.uk

MOD Sustainable Development Report and Action Plan 2008 www.mod.uk

MOD Annual Stewardship Report www.mod.uk/defenceestates

MOD Conservation Magazine Sanctuary www.mod.uk/defenceestates

MOD Access and Recreation www.access.mod.uk

FURTHER INFORMATION

HMG Historic Environment Vision Statement www.culture.gov.uk

DCMS/DCLG The Historic Environment: A Force for Our Future, 2001 www.culture.gov.uk

English Heritage Protocol for the care of the Government Historic Estate 2009 www.helm.org.uk

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English Heritage Disposal of Heritage Assets: Guidance Note for Government Departments and Non-Departmental Public Bodies www.helm.org.uk

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