

Home Office Border & Immigration Agency

# VISITORS CONSULTATION PAPER

December 2007

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### FOREWORD



Over the next twelve months we will be making sweeping changes to the immigration system. From 2008, an Australian style points system will ensure that only those that Britain needs can come here to work, study or train. When we set the points that migrants will need to come to Britain we want to listen to intelligent advice, not only on what is good for the economy, but on the wider impacts we know migration has on Britain – that is why we have established the Migration Advisory Committee and the Migration Impacts Forum. Three quarters of the world's population will need to provide their biometrics before they even travel to the UK, the unified border force will ensure that our ports and airports are covered as never before and we will start counting people in and out of the UK. ID cards for foreign nationals will provide a mechanism for migrants to prove who they are, help us to safeguard access to work and benefits and deliver a system that is robust against abuse.

It is right that we take this opportunity to think again about short-term migration and how we can modernise the system for those who visit the UK – for tourism, business, short-term study or to visit family. Our aim is to make the system both more secure, but also to ensure that we maintain the UK's position as a destination of choice for tourists. As the Foreign Secretary outlined in his first speech to Chatham House, the UK has become a global hub for business, people and culture. This consultation provides a platform for discussion on how we take forward reform of the visitor routes. My ambition is for consensus on this issue, and I will be leading a cross party delegation to India early next year to discuss how the issues around this document can help us make changes that are good for travellers and the economy whilst protecting a strong border.

ian by

Liam Byrne MP Minister of State for Borders and Immigration

### **HOW TO RESPOND**

The aim of this consultation paper is to seek a range of views to inform some changes to the visitor categories.

The consultation period for responding to this document ends on 10 March 2008. We will publish the results of the initial consultation within three months of the deadline for responses.

Regulatory impact and race equality impact assessment will be prepared to support the later stages of the consultation process.

A pro forma is available in electronic format on the Border and Immigration Agency website:

www.bia.homeoffice.gov.uk

Responses should be sent electronically to:

visitorconsultation@homeoffice.gsi.gov.uk

Responses can also be sent by post to:

Visitor Consultation Responses Border and Immigration Agency 11th Floor Apollo House 36 Wellesley Road Croydon Surrey CR0 3RR

You should contact the address above if you require a copy of this consultation paper in any other format, e.g. Braille, large font or audio.

Individual responses will not be acknowledged unless specifically requested.

### **RESPONSES: CONFIDENTIALITY & DISCLAIMER**

The information you send us may be passed to colleagues within the Home Office, the Government and related agencies. Furthermore, information provided in response to this consultation, including personal information, may be published or disclosed in accordance with the access to information regimes (these are primarily the Freedom of Information Act 2000 (FOIA), the Date Protection Act 199 (DPA) and the Environmental Information Regulations 2004).

If you want the information that you provide to be treated as confidential, please be aware that under the FOIA there is a Statutory Code of Practice with which public authorities must comply and which deals, amongst other things, with the obligations of confidence. In view of this, it would be helpful if you could explain to use why you regard the information you have provided as confidential. If we receive a request for disclosure of the information we will take full account of your explanation, but we cannot give an assurance that confidentiality can be maintained in all circumstances. An automatic confidentiality disclaimer generated by your IT system will not, by itself, be regarded as binding on the Department.

Please ensure that you mark your response clearly if you wish it, and your name, to be kept confidential.

Confidential responses will be included in any statistical summary of numbers of comments received and views expressed.

The Department will process your personal data in accordance with the DPA – in the majority of circumstances this will mean that your personal data will not be disclosed to third parties.

### CONTEXT

- 1.1 In 2006, 12.9 million non-EEA travellers entered the UK – 58% as tourists or business visitors. These visitors contributed significantly to the UK tourist industry which is worth over £85 billion per year.
- 1.2 As the global economy develops, so does a growth in global travel. This presents both an opportunity and a challenge. The opportunity is to make sure our economy continues to benefit from globalisation by Britain remaining a destination of choice for legitimate visitors. The challenge is to make sure this is achieved in a way that guards against those who may seek to abuse the hospitality of the UK by overstaying or working illegally.
- 1.3 People wishing to come to the UK for a holiday; to visit family; to transact business; or for some other defined purpose such as private medical treatment, do so as visitors.
- 1.4 Regardless of the reason for their visit, all visitors have to meet the entry requirements at paragraph 41 of the Immigration Rules (the Rules), the main points being:
  - they are seeking entry to the UK for a limited period;
  - they do not intend to work or study<sup>1</sup> whilst in the UK; and
  - they intend to leave the UK at the end of their stay.

The full entry requirements for visitors are at Annex A.

- 1.5 Common to each type of visitor is that they are not, or should not be, seeking to base themselves permanently in the UK.
- 1.6 As highlighted in 'Securing the UK Border', published in March 2007, the current Rules for visitors have developed piecemeal over time. Some might consider they do not distinguish effectively between the different purposes of

visitors. Rethinking from first principles, the aim is for a simpler, clearer system for visitors and their status and entitlements, which helps promote travel to the UK but is robust against abuse. The question is how this simplicity and clarity is best achieved.

- 1.7 'Securing the UK Border' proposed four main visitor categories:
  - Tourist;
  - Business;
  - Short-term student; and
  - Sponsored family.
- 1.8 'Securing the UK Border' also set out the Border and Immigration Agency's intention to establish a Visitor Taskforce, comprising of representatives from the travel and tourism industries, to advise us on improvements to the visa customer journey and the role this plays in attracting and welcoming legitimate visitors to Britain. The Taskforce was established in June 2007 and will take a view on the proposed changes to the visitor routes which are the subject of this consultation.
- 1.9 This consultation is an opportunity for ideas, comments and discussion on these propositions and where and how the visitor routes need to be changed.

1 The exception to this is the short-term student visitor, discussed in detail further in the document.

### **TOURIST VISITORS**

- 2.1 Tourists bring substantial economic benefit to the UK and we want this to continue. In 2006, people from overseas spent £15.4 billion in the UK, with the tourism industry alone directly employing 1.4 million people. The question in creating a 'tourist visitor' category would be whether this is the best way to sustain and improve upon the benefits of overseas tourism and to ensure that the UK is easy to visit legally.
- 2.2 In 2006, 5,750,000 visitors entered the UK for purposes other than business visits. Tourists are currently granted six months leave to enter the UK but the evidence suggests that the vast majority of tourists only require leave to enter the UK for less than three months. In both 2003 and 2005, the ONS International Passenger Survey found that only 1.1% of overseas

residents visiting the UK as tourists stayed for 3 months or more. Of these visitors in 2005, around 32% were in the UK on holiday, 27% were business visitors and 29% were visiting friends and family.

### **THREE MONTH TOURIST VISA**

2.3 The majority of successful visit visa applicants are granted the maximum period of leave. Applicants must satisfy the entry clearance officer that they have the funds to support themselves whilst in the UK and by having a maximum period of 3 months they would be able to effectively demonstrate this. This is the practice adopted by many European countries, the US and Australia.

2.4 DU YOU I HIN	K THE CURRENT MAXIMUM LEAV	E FOR TOURIST VIS	ITORS SHOULD BE REDUCED?
Yes		Don't know	
No			
If no, why not?			

If yes, do you think the maximum leave for tourist visitors should be reduced to one month, two months or three months? Please select one option.

One month	Three months	
Two months	Don't know	

#### **NEW VISA PRODUCTS**

- 2.5 'Securing the UK Border' outlined our intention to explore other specific, time-limited categories of tourist visitor.
- 2.6 Under the Approved Destination Status (ADS) Agreement between the UK and China, Chinese nationals can obtain a group visit visa for the UK provided that the travel is organised by an approved tour operator. Individuals must satisfy the usual entry requirements, plus meet the requirements at paragraph 56G of the Rules, the main points being that:
  - they are genuinely seeking entry as a visitor for a limited period of no more than 30 days; and
  - they intend to enter, travel and leave the UK as part of a tourist group.

- 2.7 We believe that the success of this programme could usefully be extended to other categories of tourists. There may be significant numbers of tourists groups from visa national countries who travel throughout the Schengen area<sup>2</sup> on a single Schengen visa but who do not include the UK in their trip due to the additional cost and effort of obtaining separate entry clearance.
- 2.8 To encourage *group travel* to the UK, a specific tourist visa could be introduced. This visa could be competitively priced and time limited, for example 30 days similar to the ADS scheme, and available only to groups who hold a visa for the Schengen area when applying for entry clearance to the UK.

### 2.9 DO YOU THINK WE SHOULD INTRODUCE A GROUP TOURIST TRAVEL VISA?

Yes	Don't know	
No		
If no, why not?		

2 Agreement between some countries in the EU that abolished internal border controls. Border controls and checks have been removed within the Schengen area states, and the Schengen visa allows for tourists and visitors to access all countries in the area. The UK is not part of this agreement.

Groups with pre-arran	nged travel to vis	it the UK only				
Groups with pre-arranged travel to the Schengen area and UK only						
All groups wishing to travel at any time (i.e. not pre-arranged) to the UK only						
All groups wishing to travel at any time (i.e. not pre-arranged) to the UK only						
Don't know						
Other (please state)						
2.10 DO YOU THIN	IK THE GROUP	TOURIST TRA	VEL VISA SHOULD BE		D?	
Yes			Don't know			
			DOILCKIIOW			
No						
No If no, why not?			Don t know			
			Don't know			

### If ves, for which groups should the group tourist travel visa be made available? Please select one option below.

12.		how long			مطلح بالمباء			he well		DIAGAA			~
нт з	VAC	now ions	p nn		ппк тпе	visa	SUULIU	ne vai	n  tor $r$	PIEASE	Select	one	ontion
••	,,	11011 1011	5 40	<b>J</b> OU U	min uic	1154	Snould	NC TU		1 10430	301001	UIIC	option

2.11 We believe th	at there is a need to develop a visa	<i>visa,</i> enabling	people to travel to the UK to
Two months			
One month		Don't know	
Two weeks		Three months	

product to promote and support major sporting and cultural events in the UK such as the 2012 Olympiad and Games. Tourism throughout the UK could be boosted by a generic *events visitor*  *visa*, enabling people to travel to the UK to watch specific major events. Such visas could be: branded to the event; time limited; and discounted as appropriate.

# 2.12 DO YOU THINK A SPECIFIC CATEGORY OF EVENTS VISITOR, INCLUDED UNDER THE TOURIST CATEGORY, SHOULD BE CREATED FOR MAJOR SPORTING AND CULTURAL EVENTS?

Yes		Don't know	
No			
If no, why not?			
If yes, what type of e select all that apply.	vents do you think should qualify for	inclusion in an events	visitor subcategory? Please
Major sporting events	(for example Olympics, the World Cup	))	
Local/regional sportir	ng events (for example, non-internation	nal football clubs)	
Local/regional music	or arts festivals (for example, village/	town folk festivals)	
Cultural events (for ex	ample, Edinburgh Festival Fringe)		
Other (please state)			

2.13	DO \	YOU	THINK	THE	<b>EVENTS</b>	VISIT	VISA	SHOULD	BE	TIME	LIMITED?
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Yes		Don't know	
No			
If no, why not?			
If ves, how long do vo	ou think the visa should be valid for?	Please select one on	ion.

One month	Three months	
Two months	Don't know	

### **BUSINESS AND SPECIAL VISITORS**

- 3.1 Piecemeal development over time has resulted in a number of specific visitor routes in the Rules and concessions outside of them (Annex B).
- 3.2 Currently, 'visitors' includes those who live and work outside the UK who come to the UK to transact business. A list of permissible activities is set out in caseworker guidance (Annex C), and includes such things as attending conferences,

auditions and sportspeople making personal appearances.

3.3 We want to simplify the route that governs business visits to the UK. A new category of *business and special visitor* could be created to provide coherence to these special visiting purposes.

# 3.4 DO YOU THINK A SPECIFIC CATEGORY OF BUSINESS AND SPECIAL VISITORS SHOULD BE CREATED?

Yes	Don't know	
No		
If no, why not?		

3.5 There are two specific groups that could fall within the business and special visitors category.

### **BUSINESS VISITORS**

- 3.6 In 2006, 23% (1,690,000) of all visitors were business visitors. While this term is generally understood by our stakeholders, there is no separate category for 'business visitor' within the Immigration Rules. Although business visitors are required to declare themselves as such when applying for entry clearance to the UK, it is currently open to all visitors to transact business in the UK. Individuals who apply for entry clearance specifically declaring their intention to visit the UK for business purposes must:
- meet the requirements for ordinary visitors (Annex A);
- live and work abroad, with no intention of transferring base permanently to the UK; and
- receive a salary or fee from abroad, not from a UK source although they may receive reasonable expenses to cover cost of travel and subsistence.
- 3.7 These arrangements differ from that of work permits as individuals do not intend to transfer their base to the UK and are not paid directly by companies in the UK.

- 3.8 In addition to typical business visitors, there is a list of people who fall outside the strict limits of the Rules, primarily because they are providing a service in the UK. The list of exceptions includes tour group couriers, advisers, consultants, trainers and people coming to install or repair equipment, as long as they are employed abroad.
- 3.9 Individuals who meet the entry clearance requirements can be granted a maximum stay in the UK of 6 months, the same as currently applies to ordinary visitors. Changes to the entitlements for business visitors will not affect the long-term visa valid for 2, 5 or 10 years.
- 3.10 We want to continue to enable legitimate business visitors to come to the UK but at the same time need to guard against the route being used for disguised employment in the UK that will be more appropriately provided for under the new points based system. The first question is whether simple, transparent and robust visitor arrangements would be better facilitated by a specific category of *business visitor*. The second question is whether, as with tourists, six months maximum stay in the UK is actually needed.

### 3.11 IF WE HAVE A BUSINESS AND SPECIAL VISITOR CATEGORY, WHAT DO YOU THINK THE MAXIMUM LENGTH OF TIME A BUSINESS VISITOR SHOULD BE ALLOWED TO STAY IN THE UK SHOULD BE? PLEASE SELECT ONE OPTION.

One month	Six months	
Two months	Up to twelve months	
Three months	Don't know	

### 3.12. WHAT ACTIVITIES DO YOU THINK BUSINESS VISITORS SHOULD BE ABLE TO UNDERTAKE WHILST IN THE UK? ALL VIEWS ARE WELCOME

# 3.13. WHAT OPTIONS SHOULD BE AVAILABLE TO MAKE TRAVEL MORE FLEXIBLE FOR BUSINESS VISITORS? PLEASE SELECT ALL THAT APPLY.

Longer - term multiple entry visa

Expedited clearance through our Registered Traveller scheme

Other – please indicate

Don't know

3.14 There are a number of existing routes to the UK with similarities to business visitors that could be brought within the definition.

# CLINICAL ATTACHMENT OR DENTAL OBSERVER POST

- 3.15 Overseas doctors or dentists who wish to work in the UK may undertake periods of clinical attachments or dental observation posts in order to familiarise themselves with UK working practices. These clinical attachments and dental observation posts are unpaid and do not involve treatment of patients.
- 3.16 Individuals must meet the requirements set out at paragraph 75G of the Rules, the main being that:
  - they are a graduate from a bona fide medical or dental school;
  - they can provide documentary evidence of a clinical attachment or dental observer post which:
    - will involve observation only and not treatment of patients; and
    - will be unpaid; and
  - they meet the requirements of the Rules relating to visitors (paragraph 41 (iii) – (vii) at Annex A).
- 3.17 Such attachments feel similar to the current business visitor provision for 'those coming for training in techniques and work practices used in the UK provided the training is confined to classroom instruction, familiarisation or observation'.

### DOCTORS TAKING THE PROFESSIONAL AND LINGUISTIC ASSESSMENT BOARD (PLAB)

- 3.18 Before any doctor can practice medicine in the UK they must register with the General Medical Council. If a doctor has qualified overseas, they must pass the PLAB test before they are able to register. The PLAB test is in two parts, the second of which can only be taken in the UK. Individuals must meet all requirements set out in paragraph 75A of the Immigration Rules, the main points being that the applicant must:
  - be a graduate of a bona fide medical school intending to sit the PLAB test;
  - be able to provide documentary proof of a confirmed test date or eligibility to take the test; and
  - meet the relevant rules relating to visitors (paragraph 41 (iii) (vii).
- 3.19 As such individuals are not undertaking any paid work in the UK, this could be included in the list of activities permitted by business visitors.

### PERMIT FREE FESTIVALS

- 3.20 We currently operate a 'permit free' list of cultural events and festivals. Cultural events and festivals that are on the list do not have to obtain work permits for entertainers coming to the UK to perform at their event.
- 3.21 Currently, such festivals must satisfy the following criteria:

- They have been established for at least five years;
- They make a significant contribution to cultural life in the UK;
- They have an expected audience of at least 15,000 in the course of the event's duration; and
- At least 15 non-EEA performers have performed at the event for each of the last five years and they have invited at least 15 non-EEA performers for the current year.
- 3.22 One possibility is that such festivals should be accommodated in Tier 5 of the Points Based System on the basis that performers are working in the UK.
- 3.23 From another perspective, some organisations have commented that such festivals are qualitatively different in offering a unique opportunity to the performers, in that they are not employed directly by the festival organisers but are in effect, showcasing their portfolio to potential employers. Such performers do not receive payment from the festival organisers, and therefore, it is suggested, could be brought within the definition of business visitors.

### **FILM CREWS ON LOCATION SHOOTS**

- 3.24 Currently, a film actor, producer, director or technician employed or paid by an overseas firm who is coming to the UK only for location sequences for an overseas film does not require a work permit as individuals continue to be paid by their company abroad during the location shoot.
- 3.25 Entry to the UK is currently granted under the entertainer concession outside the Immigration Rules. Those qualifying under this concession may be granted up to 12 months leave in the UK.
- 3.26 As film crews on location continue to be paid by the overseas company whilst in the UK, this concession could be brought within the definition of business visitor.

### 3.27 PLEASE INDICATE WHICH OF THE FOLLOWING ACTIVITIES, IF ANY, SHOULD BE INCLUDED IN THE LIST OF ACTIVITIES PERMITTED BY BUSINESS VISITORS. PLEASE SELECT ALL THAT APPLY.

Clinical attachments	Permit-free performers	
Dental observers	Film crews	
Doctors taking the Professional and Linguistic Assessment Board (PLAB)	None	

If you do not agree that any of these activities should be permitted by business visitors, please state why.


### **SPECIAL VISITORS**

- 3.28 There are a number of special visitor categories that have been introduced into the Rules when a need was identified. These can be found in detail at Annex B. To bring these categories together, a subcategory of special visitor, with leave in line with the business visitor category, could be introduced.
- 3.29 A list of permissible reasons for visiting the UK, for example to undergo private medical treatment, could underpin the special visitor route. The current concession for academic visitors could also be brought within the activities allowed under the route, and granted leave in line with the business and special visitor category.

# 3.30 DO YOU THINK THAT WITHIN THE BUSINESS/SPECIAL VISITOR CATEGORY THERE SHOULD BE A SPECIFIC SUBCATEGORY OF SPECIAL VISITORS TO BRING TOGETHER THE CURRENT SPECIAL VISITOR ROUTES.

Yes	Don't know	
No		
If no, why not?		

# 3.31 IF YES, DO YOU THINK THAT WE SHOULD INCLUDE ACADEMIC VISITORS UNDER THE SPECIAL VISITOR ROUTE?

Yes		No				
If no, please explain	If no, please explain why.					

### **OVERSEAS DOMESTIC WORKERS**

- 3.32 There is currently provision within the Immigration Rules for domestic workers to accompany their employer to the UK. Individuals must meet all the requirements set out at paragraph 159A of the Rules, the main points being that the applicant:
  - has been employed as a domestic worker for at least one year with their employer immediately prior to the application;
  - intends to travel to the UK in the company of his/her employer; and
  - intends to work full time as a domestic worker when in the UK.
- 3.33 Overseas domestic workers are able to switch employers once they have entered the UK as there have long been concerns that they may be the target of employer abuse and exploitation.
- 3.34 The Border and Immigration Agency is committed to finding a solution that will provide the right level of protection to those who are exploited when they are in the UK. We are currently conducting research and analysis on this route. Once this is completed, the results will be published and we will consult separately on the future of the overseas domestic worker route.

### SHORT TERM STUDENT VISITORS

- 4.1 A new category of 'student visitor' was introduced on 1 September 2007 at paragraph 56 of the Immigration Rules. The student visitor category route covers:
  - short term students who wish to study in the UK for six months or less; and
  - visitors who wish to undertake a short course or period of study which can be completed within the period of their leave (currently six months).
- 4.2 As well as meeting the entry requirements for visitors set out at Annex A, student visitors must be accepted for a course or period of study that is to be provided by an organisation included on the Register of Education and Training Providers. Unlike those who enter the UK as 'students', student visitors are not able to:
  - take part-time (20 hours) or full-time holiday employment;
  - undertake a work placement or internship, paid or unpaid, as part of their course; or
  - extend their stay in the UK.
- 4.3 This category was successfully implemented following earlier discussion and agreement with education stakeholders. As such, we pose no questions about it on this consultation.

### SPONSORED FAMILY VISITORS

- 5.1 As with tourists and business visitors, family visitors seek entry to the UK under the general provisions for visitors at Annex A. However, family visitors have a full right of appeal if their entry clearance is refused.
- 5.2 Applicants must demonstrate that they are legitimate visitors coming to the UK to stay with family. The lack of standardised documents required with an application can make it difficult for genuine applicants to evidence family ties, for the family members in the UK to show that they can maintain and accommodate their visitor and for the entry clearance officer to identify genuine applicants.
- 5.3 'Securing the Border' proposed that a *sponsored family visitor* route would be explored. The sponsorship concept is now widely accepted, as a result of the Points Based System, as a way in which sponsors, such as employers and institutions, can demonstrate greater responsibility for identifying, and securing entry for, those people that they wish to enter the UK. Transferring the same concept to the sponsored family visitor route could ensure that genuine family visitors find it easier to come to the UK.

# 5.4 DO YOU THINK A SEPARATE CATEGORY FOR THOSE WISHING TO VISIT FAMILY IN THE UK SHOULD BE CREATED?

Yes	Don't know	
No		
If no, why not?		

- 5.5 The aim of a sponsored family visitor route would be to simplify the process for applicants applying for entry clearance abroad by enabling the entry clearance officer to verify relationships to family in the UK and by making the sponsor an integral part of the process.
- 5.6 At present, there is a role for the 'sponsor' of a family visitor to supply documents supporting an entry clearance application. However, the level of detail required varies. Sponsors are not able to act as guarantor that the applicant will

comply with the terms of their visa and will leave the UK at the end of their stay.

5.7 A sponsored family visitor route could clarify the documents that an applicant must provide in order for their application to be successful. The documents that a sponsor would be required to submit could be a specified number of wage slips or bank statements together with a statement of intent regarding the maintenance and subsistence of the family member.

Yes	Don't know	
No		

### 5.8 DO YOU THINK FAMILY VISITS SHOULD BE SPONSORED?

### If no, why not?


# 5.9 DO YOU THINK THAT THE DOCUMENTS REQUIRED FOR A FAMILY VISITOR VISA SHOULD BE CLARIFIED?

Yes No	Don't know	
If no, why not?		

# 5.10 WHAT DOCUMENTS DO YOU THINK SHOULD BE SUBMITTED IN SUPPORT OF A FAMILY VISITOR APPLICATION? PLEASE SELECT ALL THOSE THAT APPLY.

Wage slips Bank statement Proof of address Proof of identity		Statement of intent for sponsorship Birth certificates Marriage certificates	
Other (please state)	)		

- 5.11 Currently, family member is defined in the Immigration Appeals (Family Visitor) Regulations 2003 as [an applicant's]:
  - spouse;
  - parent;
  - child;
  - grandparent;
  - grandchild;
  - sibling;
  - aunt or uncle; or
  - first cousin.

5.12 In putting the sponsor at the heart of the application process, we would need to clarify the family members that they would be able to sponsor. In particular, we would want to make sure that the relationship could be easily verified which could be easier for close family, and limited to grandparents and aunts and uncles only. We would also want to make sure that it is clear who would be able to sponsor a family visit. This could be limited to British Citizens settled in the UK, to those who have indefinite leave to remain or include those who are in the UK in a category that leads to settlement.

### 5.13 WHO DO YOU THINK SHOULD BE DEFINED AS A FAMILY MEMBER, AND, IF SPONSORSHIP IS INTRODUCED, DO YOU THINK THEY SHOULD BE ABLE TO SPONSOR A FAMILY VISITOR? ALL SPONSORING FAMILY MEMBERS WILL BE REQUIRED TO BE AGED 18 AND OVER. PLEASE SELECT ALL THAT APPLY.

	Defined as a family member (if aged 18 and over)? (Please tick if yes)	Allowed to sponsor a visitor (if aged 18 and over)? (Please tick if yes)
Spouse		
Parent		
Child		
Grandparent		
Grandchild		
Sibling		
Aunt or uncle		
First cousin		
Other (please state)		

## 5.14 SPONSORS WILL BE LIMITED TO THOSE AGED 18 YEARS AND OVER. DO YOU THINK SPONSORS SHOULD ALSO BE LIMITED TO THOSE WITH A PARTICULAR IMMIGRATION STATUS?

Yes	Don't know	
No		
If no, why not?		

# If yes, what immigration status do you think a person should hold in order to sponsor a family member? Please select all that apply.

British citizenship only	Foreign nationals holding a work permit to remain temporarily in the UK for less than 12 months	
EU/EEA nationals residing in the UK	Students	
Foreign nationals with indefinite leave to remain in the UK (leading to citizenship)	Visitors remaining in the UK for under three months	
Foreign nationals holding a work permit to remain temporarily in the UK for more than 12 months	All persons, regardless of immigration status	

- 5.15 Sponsors could be expected to ensure that their family visitor complies with the conditions of their visa. In particular, they could be expected to give assurances that the family member would not work illegally, would not use the National Health Service for non-emergency medical treatment and would leave the UK at the end of their stay.
- 5.16 The next step could be to explore how sponsors could be expected to provide this assurance. Options, which are used in other countries, could include providing a general statement of intent as outlined above that covered all of the responsibilities of the sponsor, a written statement that had been signed in the presence of a solicitor or submitting a financial security.
- 5.17 The idea of requiring financial securities for visitors coming to the UK has been considered before. It was first raised in a consultation paper published in 1999 as a way to meet concerns of members of the ethnic community that genuine family members were having their applications refused because entry clearance officers were not satisfied that they would leave at the end of their visit. There has been significant progress in our understanding of the role of sponsors through the development of the Points Based System, on the benefits of involving and empowering sponsors, and crucially of making them more responsible. That learning could inform how we manage family visit sponsors and provide the necessary level of control.

### 5.18 HOW DO YOU THINK A SPONSOR SHOULD ENSURE THAT THEIR SPONSORED FAMILY MEMBER COMPLIES WITH THE CONDITIONS OF THEIR VISA? PLEASE SELECT ALL THAT APPLY.

General statement of intent outlining responsibilities	Financial security
Written statement in present of a solicitor	
Other (please state)	

5.19 If a sponsor is required to provide an assurance, then we need to be clear about the consequences for the sponsor should the visitor fail to comply. The options we might consider,(as used in other countries such as Australia), could include loss of a financial security, if one was submitted, or restrictions on the ability to sponsor a future application.

# 5.20 DO YOU THINK A SPONSOR SHOULD FACE A PENALTY IF THEIR FAMILY MEMBER FAILS TO COMPLY WITH THE CONDITIONS OF THEIR VISA?

Yes		Don't know
No		
If no, why not?		
If yes, what do you th	ink these penalties should be? Pleas	se select all that apply.
Financial penalty		Restrictions on future ability to sponsor visitors
Other (please state)		

- 5.21 Formalising the duties of a sponsor in the application process would mean that the decision making process was much more simple and objective. By specifying what evidence the applicant would need to provide, and what rules to entry clearance officer would need to apply, there would be less scope for discretion to be applied in the decision making process.
- 5.22 At present, family visitors have a right of appeal against adverse initial decisions. Whilst this provides a safeguard for the Asylum & Immigration Tribunal to identify genuine applications, the appeal is often not heard until many months later, by which time the reason for the visit, such as a wedding, may have long since passed.
- 5.23 With improvements in process and introduction of the sponsorship system, there may be a case for looking at whether the right of appeal is necessary. Options could include replacing the current arrangements with a form of administrative review, or, on the principle that those who wish to appeal should pay for at least part of the costs incurred, the full right of appeal could be retained, but some costs recovered through a stand alone charge or through inclusion in the original application fee.

### 5.24 DO YOU THINK THAT THE CURRENT APPEAL RIGHTS FOR FAMILY VISITORS SHOULD BE REVISED?

Yes	Don't know	
No		
If no, why not?		

# 5.25 IF YES, HOW DO YOU THINK RIGHTS OF APPEAL SHOULD BE REVISED? PLEASE SELECT ALL THAT APPLY.

Introducing more limited rights of appeal	Replacing appeals with an administrative review	
Introducing wider rights of appeal	Financial contribution from visa applicant towards the appeal	
Other (please state)		

### **ANNEX A**

#### **CURRENT ENTRY REQUIREMENTS FOR VISITORS**

The current entry requirements for visitors are set out in paragraph 41 of the Immigration Rules. A person seeking leave to enter the UK as a visitor must show that he:

- (i) is genuinely seeking entry as a visitor for a limited period as stated by him, not exceeding 6 months; and
- (ii) intends to leave the United Kingdom at the end of the period of the visit as stated by him; and
- (iii) does not intend to take employment in the United Kingdom; and
- (iv) does not intend to produce goods or provide services within the United Kingdom, including the selling of goods or services direct to members of the public; and
- (v) does not intend to *undertake a course of study*; and
- (vi) will maintain and accommodate himself and any dependants adequately out of resources available to him without recourse to public funds or taking employment; or will, with any dependants, be maintained and accommodated adequately by relatives or friends; and
- (vii) can meet the cost of the return or onward journey.; and
- (viii) is not a child under the age of 18.

Visa nationals must obtain prior entry clearance before travelling to the UK.

### **ANNEX B**

#### **ACADEMIC VISITORS**

The Academic Visitor concession currently operates outside the Immigration Rules and enables academics to come to the UK to undertake their own private research. Academic visitors must meet the current entry requirements for visitors at Annex A, but are able to stay in the UK for up to 12 months.

### **PROSPECTIVE STUDENTS**

A prospective student who intends to study in the UK but who does not yet have complete arrangements for his/her study can enter the UK as a prospective student under paragraph 82 of the Immigration Rules. They must be able to demonstrate that:

- they have a genuine and realistic intention of undertaking a course of study within 6 months that meets the requirements for an extension of stay as a student;
- they intend to leave the UK on completion of studies or on expiry of the visa if not able to meet the requirements for extension of stay as a student; and
- they will not work or recourse to public funds.

Entry clearance is granted for a maximum stay of 6 months.

#### VISITORS FOR PRIVATE MEDICAL TREATMENT

Visitors coming to the UK for private medical treatment must satisify the current entry requirements for visitors at Annex A. They must also meet the requirements at paragraph 51 of the Immigration Rules, namely that they are able to produce evidence of their medical condition and proposed treatment as required. Entry to the UK will initially be granted for a maximum of 6 months, but individuals may be granted extensions of stay beyond this.

### **MARRIAGE VISITORS**

Visitors coming to the UK to get married must satisfy the current entry requirements for a visitor at Annex A. They must all satisfy the requirements at paragraph 56D of the Immigration Rules, in particular that:

• they can produce satisfactory evidence for the wedding to take place during the visit.

Entry to the UK is granted for a maximum of 6 months.

### PARENT OF A CHILD AT SCHOOL

Visitors coming to the UK as the parent of a child at school must satisify the current entry requirements for visitors at Annex A. They must also meet the requirements at paragraph 56A of the Immigration Rules, in particular:

- the child is attending an independent fee paying school;
- the child is under 12 years of age;
- the parent can provide satisfactory evidence of adequate funds; and
- the parent is not seeking to make the UK their main home.

Entry to the UK is granted for a maximum of 12 months.

### **CHILD VISITORS**

- 3.33 Child visitors must satisfy the current entry requirements for visitors at Annex A. They must also meet the requirements at paragraph 46A of the Immigration Rules, in particular:
- they are under 18;
- they have a parent or guardian in their home country who is responsible for their care; and
- if they are a visa national they are either accompanied by the adult named on their visa or have entry clearance as an unaccompanied child.

Entry to the UK is granted for a maximum of 6 months.

### **VISITORS IN TRANSIT**

Visitors in transit to another country must satisfy paragraph 47 of the Immigration Rules, in particular that:

- they are in transit to a country outside the Common Travel Area;
- they are assured of entry to that country; and
- they intend and are able to leave the UK within 48 hours.

Entry to the UK is granted for a maximum of 48 hours.

3.34 The transit visa regime is currently under separate review.

### ANNEX C

Typical business visitors are:

- Those coming to attend meetings or conferences;
- Those coming to arrange deals, negotiate or sign trade agreements or contracts etc;
- Those coming to undertake fact finding missions, check details or goods;
- Those coming to purchase trade goods;
- Those coming for training in techniques and work practices used in the UK provided the training is confined to classroom instruction, familiarisation or observation; and
- Sportspeople/entertainers coming for personal appearances or promotions, provided no performance or competitive sporting activity is involved.

The following groups fall outside the limits of the visitor provisions, mainly because they are supplying a service in the UK, but as a matter of administrative policy are permitted to enter as visitors:

- Those delivering goods and passengers from abroad, provided they are genuinely working an international route;
- Tour group couriers contracted to a firm outside the UK seeking entry to accompany a tour group, and who intend to leave with that tour group;
- Those coming as speakers in conferences not run as a commercial concern and as a "one-off";
- Advisers, consultants, trainers, trouble shooters etc employed abroad by the same company to which the client firm in the UK belongs;
- Representatives of computer software companies coming to enhance, install or debug their products;
- Representatives of foreign manufacturers coming to service or repair their company's products;
- Representatives of foreign machine manufacturers coming to install and erect machinery; and
- Monteurs working on development of foreign made machinery.

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